# Commonwealth of Virginia Emergency Operations Plan Standard Hazard Mitigation Support Annex 3 (Volume II)



# **CHAPTER 3**

# Hazard Identification and Risk Assessment (HIRA)

Section 3.15: Flooding due to Dam Failure

2010

# **SECTION 3.15**

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## **Section 3.15: Flooding Due to Dam Failure**

#### **Description**

Flooding due to dam failure refers collapse, overtopping, breaching, or other failure that causes an uncontrolled release of water or sludge from an impoundment, resulting downstream flooding. Dam or levee failures can occur with little warning. Intense storms may produce a flood in a few hours or minutes from upstream locations. Flash floods occur within six hours of the beginning of heavy rainfall, and dam failure may occur within hours of the first signs of



Bland County, 1957 Crab Orchard Creek Dam Failure Source: Mount Rogers PDC 2004 Local HMP

breaching. Other failures and breeches can take much longer to occur, from days to weeks, as a result of debris jams or the accumulation of melting snow<sup>1</sup>.

Flooding following a dam failure may occur due to any one or a combination of the following causes<sup>2</sup>:

- Prolonged periods of rainfall and flooding;
- Inadequate spillway capacity;
- Internal erosion caused by embankment or foundation leakage or piping;
- Improper maintenance, including failure to remove trees, repair internal seepage problems, replace lost material from the cross section of the dam and abutments, or maintain gates, valves, or other operational components;
- Improper design, including the use of improper construction materials and construction practices;
- Negligent operation, including failure to remove or open gates or valves during high flow periods;
- Failure of upstream dams on the same waterway;
- High winds, which can cause significant wave action and result in substantial erosion;
- Intentional criminal acts

The mission of the Virginia Department of Conservation and Recreation (DCR) is to conserve, protect, enhance, and advocate the wise use of the Commonwealth's unique natural, historical, recreational, scenic and cultural resources. DCR's Division of Dam Safety and Floodplain Management administers the Virginia Dam Safety

<sup>&</sup>lt;sup>2</sup> Maryland Hazard Mitigation Plan, 2009



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<sup>&</sup>lt;sup>1</sup> FEMA Dam Failure <a href="http://www.fema.gov/hazard/damfailure/index.shtm">http://www.fema.gov/hazard/damfailure/index.shtm</a>

Program, under the authority of the Virginia Soil and Water Conservation Board. The dam safety division regulates impounding structures in the Commonwealth to ensure that they are "properly and safely constructed, maintained and operated." The regulations promulgated to achieve these ends are recorded in the Virginia Administrative Code. Ongoing dam inspections and Virginia's participation in the National Dam Safety Program maintained by FEMA and the U.S. Army Corps of Engineers serve as a preventative measure against dam failures. Disaster recovery programs include assistance to dam owners and local officials in assessing the condition of dams following a flood disaster and assuring the repairs and reconstruction of damaged structures are compliant with the National Flood Insurance Program (NFIP) regulations.

In 2001, Virginia's legislature broadened the definitions of "impounding structure" to bring more dams under regulatory oversight. On February 1, 2008, the Virginia Soil and Water Conservation Board approved major revisions to the Impounding Structure Regulations in the Virginia Administrative Code, changing the dam hazard potential classification system, modifying spillway requirements, requiring dam break inundation zone modeling, expanding emergency action plan requirements, and making a variety of other regulatory changes.

Dams are classified with a hazard potential depending on the downstream losses estimated in event of failure. The recent regulatory revisions bring Virginia's classification system into alignment with the system already used in the National Inventory of Dams maintained by the U.S. Army Corps of Engineers. Hazard potential is not related to the structural integrity of a dam but strictly to the potential for adverse downstream effects if the dam were to fail. Regulatory requirements, such as the frequency of dam inspection, the standards for spillway design, and the extent of emergency operations plans, are dependent upon the dam classification. Table 3.15-1 provides additional information on these classes and the possible effects on downstream areas if dam failure were to occur.

Table 3.15- 1: Dam Classification System in Virginia.

| Hazard<br>Potential | Description  | Inspection  |
|---------------------|--|---|
| High                | Failure will cause probable loss of life or serious economic damage (to buildings, facilities, major roadways, etc.) | Annual, with inspection by a professional engineer every 2 years. |
| Significant         | Failure may cause loss of human life or appreciable economic damage (to buildings, secondary roadways, etc.)         | Annual, with inspection by a professional engineer every 3 years. |
| Low                 | Failure would result in no expected loss of human life, and cause no more than minimal economic damage               | Annual, with inspection by a professional engineer every 6 years. |

<sup>&</sup>lt;sup>4</sup> 4 VAC 50-20, also known as the Impounding Structure Regulations



<sup>&</sup>lt;sup>3</sup> Code of Virginia §10.1-605

The owner of each regulated *high*, *significant*, or *low* hazard dam is required to apply to the board for an *Operation and Maintenance Certificate*. The application must include an assessment of the dam by a licensed professional, an *Emergency Action Plan* and the appropriate fee(s), submitted under separate cover. An executed copy of the *Emergency Action Plan* or *Emergency Preparedness Plan* must be filed with the appropriate local emergency official and the Virginia Department of Emergency Management<sup>5</sup>.

The Virginia Soil and Water Conservation Board (VSWCB) issues *Regular Operation and Maintenance Certificates* to the dam owner for a period of six years. If a dam has a deficiency but does not pose imminent danger, the board may issue a *Conditional Operation and Maintenance Certificate*, during which time the dam owner is to correct the deficiency. After a dam is certified by the board, annual inspections are required either by a professional engineer or the dam owner, and the *Annual Inspection Report* is submitted to the regional dam safety engineer.

#### **Historic Occurrence**

There are no comprehensive databases of historical dam failures or flooding following a dam failure in Virginia. Most failures occur due to lack of maintenance of dam facilities in combination with major precipitation events, such as hurricanes and thunderstorms.

- The muck dam at Saltville broke and flooded the community of Palmertown, killing 19 people and dislodging several homes from their foundations on Christmas Eve in 1924.<sup>6</sup>
- In 1957 the Crab Orchard Creek Dam failed due to heavy rains; no one was hurt, but the estimated damage came to half a million dollars. <sup>7</sup>
- In 1969, Lake Louisa Dam failed as a result of hurricane Camille.<sup>8</sup>
- Hurricane Floyd in 1999 caused twelve unregulated dams to break in eastern Virginia, one being the Cow Creek Dam in Gloucester County. 9
- Recent failures have included the Timberlake Dam, which killed two in 1995 and cost nearly one million dollars to rebuild, the Powhatan Lakes Dam, which failed due to a heavy storm during the summer of 2004 and caused over one million dollars in damage<sup>10</sup>, and Falling Creek Dam in Chesterfield County, which was overtopped during Tropical Storm Gaston flooding in late summer 2004.

<sup>&</sup>lt;sup>10</sup> Richmond Local Mitigation Plan



<sup>&</sup>lt;sup>5</sup> Virginia DCR Dam Safety and Floodplain Management http://www.dcr.virginia.gov/dam\_safety\_and\_floodplains/

<sup>&</sup>lt;sup>6</sup> From newspaper story, "Charged with Blowing Dam," in the *Marion News*, January 1925. On file in the historical archives at Smyth-Bland Regional Library in Marion.

<sup>&</sup>lt;sup>7</sup> Mount Rogers Region Local Mitigation Plan

<sup>&</sup>lt;sup>8</sup> Thomas Jefferson Local Mitigation Plan

<sup>&</sup>lt;sup>9</sup> Middle Peninsula Local Mitigation Plan

• Several dams failed or were overtopped following Tropical Depression Ernesto in 2006.

#### **Risk Assessment**

Although flood inundation maps are a requirement of the current Impounding Structure Regulations<sup>11</sup>, Virginia DCR does not currently have this information available in a digital form. Were these maps available, they would illustrate the probable area of flooding downstream of a dam in the event of failure. Lacking such data, this plan's risk assessment was based solely on the USACE National Inventory of Dams.

In 1972, Congress authorized the U.S. Army Corps of Engineers (USACE) to inventory dams located in the United States through the National Dam Inspection Act. The Water Resources Development Act of 1986 authorized USACE to maintain and periodically publish an updated National Inventory of Dams (NID). The Water Resources Development Act of 1996 re-authorized periodic update of the NID by USACE, and continued a funding mechanism. This data set is the source for the general jurisdictional analysis in this plan. <sup>12</sup>

#### **Probability**

Predicting the probability of flooding due to dam failure requires a detailed, site-specific engineering analysis for each dam in question. Failure may result from hydrologic and hydraulic design limitations, or from geotechnical or operational factors. The data and time necessary to perform a probabilistic failure analysis for each dam in Virginia is beyond the scope of this plan.

The probability of dam failure due to hydrologic and hydraulic design limitations is related to the regulatory standards for dam spillway design in Virginia. Dams are required to safely pass a spillway design flood (SDF) without failure, as indicated in Table 3.15-2.

Table 3.15- 2: Performance Standards for Dams

| Hazard      | Spillway          | Minimum Threshold for       |
|-------------|-------------------|-----------------------------|
| Potential   | Design            | Incremental Damage Analysis |
| High        | PMF <sup>13</sup> | .50 PMF                     |
| Significant | .50 PMF           | 100-YR                      |
| Low         | 100-YR            | 50-YR                       |

<sup>&</sup>lt;sup>11</sup> 4 VAC 50-20-54

<sup>&</sup>lt;sup>13</sup> PMF is the Probable Maximum Flood, resulting from the Probable Maximum Precipitation (PMP) estimated by the National Weather Service based on the most severe combination of meteorologic and hydrologic conditions.



<sup>&</sup>lt;sup>12</sup> National Inventory of Dams <a href="http://crunch.tec.army.mil/nidpublic/webpages/nid.cfm">http://crunch.tec.army.mil/nidpublic/webpages/nid.cfm</a>

Note that a dam may be designed to a slightly lower standard than the spillway design flood based on a detailed incremental damage analysis showing that using the higher design flood does not significantly worsen downstream flooding. Low hazard dams expected to result in no loss of human life and no economic damage to any property, except the dam owner's, may be exempted from the spillway design standards, as well as many of the otherwise applicable regulations.

### Impact & Vulnerability

Failure of dams may result in catastrophic localized damages. Vulnerability to dam failure is dependent on dam operations planning and the nature of downstream development. Depending on the elevation and storage volume of the impoundment, the impact of flooding due to dam failure may include loss of human life, economic losses such as property damage and infrastructure disruption, and environmental impacts such as destruction of habitat. Evaluation of vulnerability and impact is highly dependent on site-specific conditions; no broad-brush approach can be applied at a state-wide level.

Owners of impounding structures are required to have dam break inundation zone maps that meet the standards of the Virginia Impounding Structure Regulations<sup>14</sup>. These maps are filed with the Department of Conservation and Recreation (DCR). The properties that are identified within the dam break zone are recorded in the dam safety emergency action plan for that impoundment. Ideally this data would all be in a digital format that could be used for analysis. DCR has indicated that this information should be available for future revisions of this plan. Such data would greatly improve ability to identify impact and vulnerability due to dam inundation.

#### Risk

Due to the lack of specific data on dam failure probability or inundation zones, the potential risk to state facilities and critical facilities was not estimated for this revision of the plan. A few simplified GIS analyses based on dam proximity to populated areas were considered, but the results of such analyses would not provide an accurate depiction of actual risk. A detailed pseudo-inundation zone map could be developed using detailed terrain models and certain simplifying assumptions, although such an analysis would represent a significant undertaking. Given that Virginia's new Impounding Structure Regulations require dam break inundation zone mapping, the most efficient course of action is to let DCR compile this data into a usable format.

<sup>&</sup>lt;sup>14</sup> Code of Virginia, Chapter 491 Dam Safety, Flood Prevention and Protection Assistance Fund established, mapping of dam inundation zones. March 8, 2008 http://leg1.state.va.us/cgibin/legp504.exe?081+ful+CHAP0491

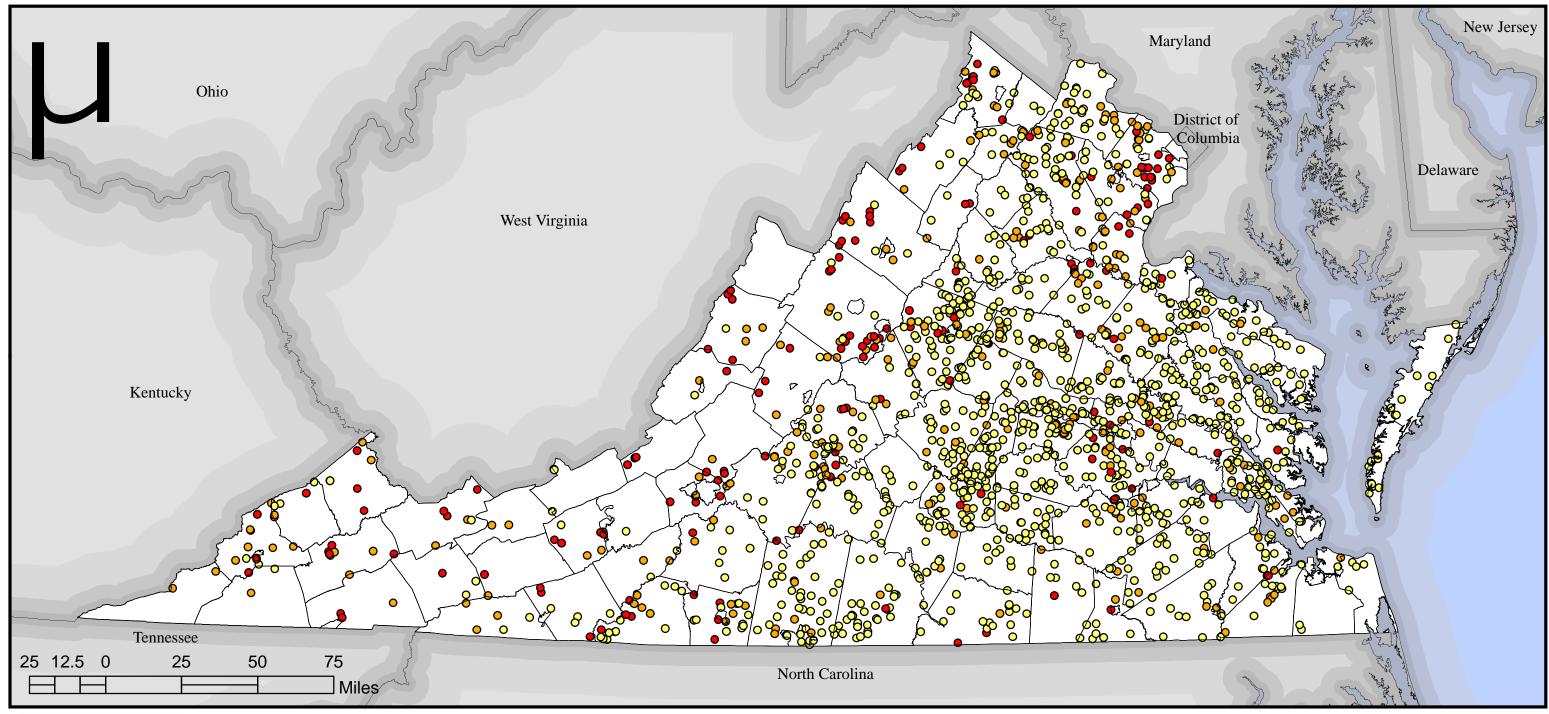


Based on data from the NID, there are approximately 1,577 dams in the Commonwealth. A majority of the dams in Virginia are classified as Low hazard (72%). Figure 3.15-1 shows the locations of the three hazard classifications in the state.

Private ownership accounts for approximately three-quarters of the dams; over 90% are made of earthen materials and over 50% are classified as recreation purpose. Funding opportunities are very limited for private dams.

Mecklenburg County, Bath County, Louisa County, Spotsylvania County, Franklin County and Dickenson County all have over 100,000 acre-feet of maximum storage area. This is defined as the total storage space in the reservoir below the maximum attainable water surface elevation, including surcharge storage. Mecklenburg County has over 3.4 million acre-feet of maximum storage, most of which is held in the county's 2 high hazard dams. Albemarle County has 72 dams; this is the highest number of dams per jurisdiction followed by Fauquier County, Hanover County, and Pittsylvania County all of which have 45 dams each. Table 3.15-3 summarizes the number of dams per jurisdiction by hazard type and maximum storage capacity.

# Figure 3.15-1: Virginia Dam Inventory & Hazard Potential







### DATA SOURCES:

USACE National Inventory of Dams VGIN Jurisdicational Boundaries ESRI State Boundaries

### LEGEND:

Downstream Hazard Potential

- High
- Significant
- Low

# **HAZARD IDENTIFICATION:**

Three codes have been established, by NID, to categorize the hazard to downstream areas resulting from failure or misoperation of the dam or facilities.

High: Probable loss of life and/or serious economic damage. Significant: May cause loss of human life and/or economic damage. Low: No expected loss of life and/or limited economic damage.

PROJECTION: VA Lambert Conformal Conic North American Datum 1983

DISCLAIMER: Majority of available hazard data is intended to be used at national or regional scales. The purpose of the data sets are to give general indication of areas that may be susceptible to hazards. In order to identify potential risk in the Commonwealth available data has been used beyond the original intent.

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#### Local Plan Risk Assessment

Local plans were reviewed for spatial data sources used, historical occurrences, hazard probabilities, vulnerability, loss estimations, and land use and development trends. When available, this information supplements the text and figures of each of the sections in this revision.

None of the twenty-seven local plans provided loss estimates for flooding due to dam failure. Eighteen plans provided a general description of the hazard; several provided National Inventory of Dams statistics for dams in their region. Southside PDC provided dam inundation zone maps, dam break study, and the emergency notification plan for the John H Kerr dam.

#### Comparison with Local Ranking

West Piedmont PDC and Southside PDC ranked dam as a high hazard for their regions.

Lenowisco PDC, Mount Rogers PDC, Cumberland Plateau PDC, and Middle Peninsula PDC all ranked dam failure as medium hazard for their regions.

Ten additional plans ranked dam failure as a low hazard, resulting in a local plan average of low for dam failure (section 3.6). The 2010 statewide analysis also has ranked dam failure as low, and is consistent in this regard with the local plans. Section 3.6 (Table 3.6-2) includes the complete ranking of all the local plans.

#### Changes in Development

The majority of local plans did not specifically address changes in development for each hazard or the effects of changes in development on loss estimates. In most cases overall development patterns were discussed in general. Seventeen of the twenty-seven local plans cite their comprehensive plans for current and future land use changes (section 3.2). Localities and VDEM should work with DCR for future updates to this section. Since dam inundation zone maps are required this information could be used to determine high risk areas for future development. Such data would greatly improve ability to identify impact, vulnerability and loss estimates due to dam inundation.

While figure 3.15-1 displays all of the dams in Virginia from the NID, table 3.15-3 displays all of the regulated dams in the Commonwealth as provided by the Dam Safety Division of the Department of Conservation and Recreation.

Table 3.15-3: Regulated Dams in the Commonwealth

| Jurisdiction        | Number of<br>High<br>Hazard<br>Dams | Maximum<br>Storage<br>Capacity<br>(AF) | Number of<br>Significant<br>Hazard<br>Dams | Maximum<br>Storage<br>Capacity<br>(AF) | Number<br>of Low<br>Hazard<br>Dams | Maximum<br>Storage<br>Capacity<br>(AF) | Total<br>Number<br>of Dams | Total<br>Maximum<br>Storage<br>Capacity<br>(AF) |
|---------------------|-------------------------------------|--|--|--|------------------------------------|--|----------------------------|---|
| Accomack County     | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| Albemarle County    | 5                                   | 4,187                                  | 10   | 5,313                                  | 21                                 | 9,632                                  | 36                         | 19,142  |
| Alleghany County    | 1                                   | 318                                    | 1  | 1,496                                  | 0                                  | 0                                      | 2                          | 1,814   |
| Amelia County       | 0                                   | 0                                      | 0  | 0                                      | 3                                  | 2,762                                  | 3                          | 2,762   |
| Amherst County      | 3                                   | 3,406                                  | 4  | 10,066                                 | 5                                  | 1,543                                  | 12                         | 15,015  |
| Appomattox County   | 0                                   | 0                                      | 0  | 0                                      | 6                                  | 4,445                                  | 6                          | 4,445   |
| Arlington County    | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| Augusta County      | 13                                  | 23,560                                 | 4  | 3,030                                  | 3                                  | 1,462                                  | 20                         | 28,052  |
| Bath County         | 1                                   | 1,450                                  | 2  | 1,142                                  | 0                                  | 0                                      | 3                          | 2,592   |
| Bedford County      | 3                                   | 8,033                                  | 5  | 3,953                                  | 9                                  | 1,177                                  | 17                         | 13,163  |
| Bland County        | 0                                   | 0                                      | 1  | 550                                    | 0                                  | 0                                      | 1                          | 550   |
| Botetourt County    | 3                                   | 23,263                                 | 1  | 40                                     | 0                                  | 0                                      | 4                          | 23,303  |
| Brunswick County    | 1                                   | 27,854                                 | 0  | 0                                      | 1                                  | 2,700                                  | 2                          | 30,554  |
| Buchanan County     | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| Buckingham County   | 0                                   | 0                                      | 5  | 11,910                                 | 17                                 | 24,956                                 | 22                         | 36,866  |
| Campbell County     | 1                                   | 150                                    | 3  | 2,076                                  | 8                                  | 7,179                                  | 12                         | 9,405   |
| Caroline County     | 2                                   | 8,759                                  | 5  | 1,883                                  | 4                                  | 857                                    | 11                         | 11,499  |
| Carroll County      | 1                                   | 7,415                                  | 0  | 0                                      | 1                                  | 605                                    | 2                          | 8,020   |
| Charles City County | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| Charlotte County    | 0                                   | 0                                      | 1  | 5,535                                  | 13                                 | 22,154                                 | 14                         | 27,689  |
| Chesterfield County | 3                                   | 53,091                                 | 4  | 10,745                                 | 7                                  | 6,828                                  | 14                         | 70,664  |
| City of Alexandria  | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |

| Jurisdiction             | Number of<br>High<br>Hazard<br>Dams | Maximum<br>Storage<br>Capacity<br>(AF) | Number of<br>Significant<br>Hazard<br>Dams | Maximum<br>Storage<br>Capacity<br>(AF) | Number<br>of Low<br>Hazard<br>Dams | Maximum<br>Storage<br>Capacity<br>(AF) | Total<br>Number<br>of Dams | Total<br>Maximum<br>Storage<br>Capacity<br>(AF) |
|--------------------------|-------------------------------------|--|--|--|------------------------------------|--|----------------------------|---|
| City of Bedford          | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Bristol          | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Buena Vista      | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Charlottesville  | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Chesapeake       | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Clifton Forge    | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Colonial Heights | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Covington        | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Danville         | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Emporia          | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Fairfax          | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Falls Church     | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Franklin         | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Fredericksburg   | 0                                   | 0                                      | 0  | 0                                      | 1                                  | 168                                    | 1                          | 168   |
| City of Galax            | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Hampton          | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Harrisonburg     | 0                                   | 0                                      | 1  | 122                                    | 1                                  | 25                                     | 2                          | 147   |
| City of Hopewell         | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Lexington        | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Lynchburg        | 1                                   | 1,000                                  | 1  | 134                                    | 1                                  | 3,950                                  | 3                          | 5,084   |
| City of Manassas         | 0                                   | 0                                      | 1  | 175                                    | 0                                  | 0                                      | 1                          | 175   |
| City of Manassas Park    | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |



| Jurisdiction           | Number of<br>High<br>Hazard<br>Dams | Maximum<br>Storage<br>Capacity<br>(AF) | Number of<br>Significant<br>Hazard<br>Dams | Maximum<br>Storage<br>Capacity<br>(AF) | Number<br>of Low<br>Hazard<br>Dams | Maximum<br>Storage<br>Capacity<br>(AF) | Total<br>Number<br>of Dams | Total<br>Maximum<br>Storage<br>Capacity<br>(AF) |
|------------------------|-------------------------------------|--|--|--|------------------------------------|--|----------------------------|---|
| City of Martinsville   | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Newport News   | 1                                   | 886                                    | 2  | 5,150                                  | 0                                  | 0                                      | 3                          | 6,036   |
| City of Norfolk        | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Norton         | 2                                   | 477                                    | 0  | 0                                      | 0                                  | 0                                      | 2                          | 477   |
| City of Poquoson       | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Petersburg     | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Portsmouth     | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Radford        | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Richmond       | 1                                   | 110                                    | 1  | 267                                    | 0                                  | 0                                      | 2                          | 377   |
| City of Roanoke        | 2                                   | 177                                    | 0  | 0                                      | 0                                  | 0                                      | 2                          | 177   |
| City of Salem          | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of South Boston   | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Staunton       | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Suffolk        | 4                                   | 57,092                                 | 3  | 50,800                                 | 4                                  | 15,232                                 | 11                         | 123,124   |
| City of Virginia Beach | 0                                   | 0                                      | 1  | 2,647                                  | 1                                  | 65                                     | 2                          | 2,712   |
| City of Waynesboro     | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Williamsburg   | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| City of Winchester     | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| Clarke County          | 0                                   | 0                                      | 0  | 0                                      | 1                                  | 310                                    | 1                          | 310   |
| Craig County           | 4                                   | 6,407                                  | 0  | 0                                      | 0                                  | 0                                      | 4                          | 6,407   |
| Culpeper County        | 2                                   | 12,290                                 | 2  | 3,048                                  | 4                                  | 3,187                                  | 8                          | 18,525  |
| Cumberland County      | 0                                   | 0                                      | 1  | 636                                    | 6                                  | 2,739                                  | 7                          | 3,375   |



| Jurisdiction         | Number of<br>High<br>Hazard<br>Dams | Maximum<br>Storage<br>Capacity<br>(AF) | Number of<br>Significant<br>Hazard<br>Dams | Maximum<br>Storage<br>Capacity<br>(AF) | Number<br>of Low<br>Hazard<br>Dams | Maximum<br>Storage<br>Capacity<br>(AF) | Total<br>Number<br>of Dams | Total<br>Maximum<br>Storage<br>Capacity<br>(AF) |
|----------------------|-------------------------------------|--|--|--|------------------------------------|--|----------------------------|---|
| Dickenson County     | 0                                   | 0                                      | 1  | 240                                    | 3                                  | 440                                    | 4                          | 680   |
| Dinwiddie County     | 0                                   | 0                                      | 2  | 1,924                                  | 0                                  | 0                                      | 2                          | 1,924   |
| Essex County         | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| Fairfax County       | 15                                  | 23,088                                 | 9  | 4,389                                  | 2                                  | 139                                    | 26                         | 27,616  |
| Fauquier County      | 4                                   | 11,347                                 | 6  | 3,908                                  | 7                                  | 1,773                                  | 17                         | 17,028  |
| Floyd County         | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| Fluvanna County      | 0                                   | 0                                      | 2  | 20,100                                 | 7                                  | 2,479                                  | 9                          | 22,579  |
| Franklin County      | 1                                   | 338                                    | 1  | 672                                    | 2                                  | 391                                    | 4                          | 1,401   |
| Frederick County     | 5                                   | 15,495                                 | 4  | 1,799                                  | 2                                  | 626                                    | 11                         | 17,920  |
| Giles County         | 0                                   | 0                                      | 0  | 0                                      | 2                                  | 390                                    | 2                          | 390   |
| Gloucester County    | 1                                   | 20,523                                 | 1  | 931                                    | 0                                  | 0                                      | 2                          | 21,454  |
| Goochland County     | 0                                   | 0                                      | 6  | 6,592                                  | 5                                  | 2,622                                  | 11                         | 9,214   |
| Grayson County       | 0                                   | 0                                      | 1  | 134                                    | 1                                  | 2,000                                  | 2                          | 2,134   |
| Greene County        | 1                                   | 360                                    | 4  | 2,626                                  | 5                                  | 1,335                                  | 10                         | 4,321   |
| Greensville County   | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| Halifax County       | 0                                   | 0                                      | 0  | 0                                      | 4                                  | 3,162                                  | 4                          | 3,162   |
| Hanover County       | 0                                   | 0                                      | 7  | 2,154                                  | 12                                 | 4,340                                  | 19                         | 6,494   |
| Henrico County       | 1                                   | 131                                    | 3  | 643                                    | 2                                  | 420                                    | 6                          | 1,194   |
| Henry County         | 3                                   | 11,546                                 | 6  | 8,836                                  | 7                                  | 2,200                                  | 16                         | 22,582  |
| Highland County      | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| Isle of Wight County | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| James City County    | 0                                   | 0                                      | 4  | 32,831                                 | 10                                 | 3,537                                  | 14                         | 36,368  |



| Jurisdiction          | Number<br>of High<br>Hazard<br>Dams | Maximum<br>Storage<br>Capacity<br>(AF) | Number of<br>Significant<br>Hazard<br>Dams | Maximum<br>Storage<br>Capacity<br>(AF) | Number<br>of Low<br>Hazard<br>Dams | Maximum<br>Storage<br>Capacity<br>(AF) | Total<br>Number<br>of Dams | Total<br>Maximum<br>Storage<br>Capacity<br>(AF) |
|-----------------------|-------------------------------------|--|--|--|------------------------------------|--|----------------------------|---|
| King and Queen County | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| King George County    | 1                                   | 500                                    | 0  | 0                                      | 4                                  | 953                                    | 5                          | 1,453   |
| King William County   | 0                                   | 0                                      | 0  | 0                                      | 2                                  | 271                                    | 2                          | 271   |
| Lancaster County      | 0                                   | 0                                      | 0  | 0                                      | 1                                  | 190                                    | 1                          | 190   |
| Lee County            | 0                                   | 0                                      | 1  | 3,130                                  | 0                                  | 0                                      | 1                          | 3,130   |
| Loudoun County        | 0                                   | 0                                      | 10   | 16,896                                 | 12                                 | 17,678                                 | 22                         | 34,574  |
| Louisa County         | 0                                   | 0                                      | 7  | 15,398                                 | 9                                  | 11,211                                 | 16                         | 26,609  |
| Lunenburg County      | 0                                   | 0                                      | 3  | 686                                    | 0                                  | 0                                      | 3                          | 686   |
| Madison County        | 0                                   | 0                                      | 0  | 0                                      | 13                                 | 3,178                                  | 13                         | 3,178   |
| Mathews County        | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| Mecklenburg County    | 0                                   | 0                                      | 0  | 0                                      | 1                                  | 150                                    | 1                          | 150   |
| Middlesex County      | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| Montgomery County     | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| Nelson County         | 0                                   | 0                                      | 3  | 1,287                                  | 2                                  | 1,244                                  | 5                          | 2,531   |
| New Kent County       | 1                                   | 29,093                                 | 5  | 2,188                                  | 0                                  | 0                                      | 6                          | 31,281  |
| Northampton County    | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| Northumberland County | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| Nottoway County       | 0                                   | 0                                      | 0  | 0                                      | 5                                  | 3,465                                  | 5                          | 3,465   |
| Orange County         | 2                                   | 14,562                                 | 1  | 154                                    | 6                                  | 4,932                                  | 9                          | 19,648  |
| Page County           | 2                                   | 1,729                                  | 0  | 0                                      | 0                                  | 0                                      | 2                          | 1,729   |
| Patrick County        | 1                                   | 59                                     | 1  | 110                                    | 8                                  | 3,384                                  | 10                         | 3,553   |
| Pittsylvania County   | 1                                   | 193                                    | 2  | 8,788                                  | 7                                  | 4,433                                  | 10                         | 13,414  |
| Powhatan County       | 0                                   | 0                                      | 0  | 0                                      | 12                                 | 6,336                                  | 12                         | 6,336   |
| Prince Edward County  | 2                                   | 49,123                                 | 1  | 2,245                                  | 18                                 | 31,390                                 | 21                         | 82,758  |
| Prince George County  | 0                                   | 0                                      | 0  | 0                                      | 1                                  | 395                                    | 1                          | 395   |



| Jurisdiction          | Number of<br>High<br>Hazard<br>Dams | Maximum<br>Storage<br>Capacity<br>(AF) | Number of<br>Significant<br>Hazard<br>Dams | Maximum<br>Storage<br>Capacity<br>(AF) | Number<br>of Low<br>Hazard<br>Dams | Maximum<br>Storage<br>Capacity<br>(AF) | Total<br>Number<br>of Dams | Total<br>Maximum<br>Storage<br>Capacity<br>(AF) |
|-----------------------|-------------------------------------|--|--|--|------------------------------------|--|----------------------------|---|
| Prince William County | 6                                   | 34,832                                 | 8  | 21,005                                 | 4                                  | 808                                    | 18                         | 56,645  |
| Pulaski County        | 2                                   | 4,915                                  | 2  | 434                                    | 0                                  | 0                                      | 4                          | 5,349   |
| Rappahannock County   | 0                                   | 0                                      | 0  | 0                                      | 1                                  | 433                                    | 1                          | 433   |
| Richmond County       | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| Roanoke County        | 2                                   | 11,523                                 | 1  | 108                                    | 0                                  | 0                                      | 3                          | 11,631  |
| Rockbridge County     | 4                                   | 13,536                                 | 2  | 500                                    | 1                                  | 90                                     | 7                          | 14,126  |
| Rockingham County     | 8                                   | 25,207                                 | 2  | 1,515                                  | 1                                  | 77                                     | 11                         | 26,799  |
| Russell County        | 1                                   | 8,100                                  | 0  | 0                                      | 2                                  | 1,397                                  | 3                          | 9,497   |
| Scott County          | 0                                   | 0                                      | 0  | 0                                      | 1                                  | 1,000                                  | 1                          | 1,000   |
| Shenandoah County     | 3                                   | 5,272                                  | 1  | 89                                     | 0                                  | 0                                      | 4                          | 5,361   |
| Smyth County          | 1                                   | 2,500                                  | 0  | 0                                      | 0                                  | 0                                      | 1                          | 2,500   |
| Southampton County    | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| Spotsylvania County   | 2                                   | 24,700                                 | 5  | 33,495                                 | 3                                  | 3,005                                  | 10                         | 61,200  |
| Stafford County       | 2                                   | 264                                    | 5  | 12,533                                 | 5                                  | 2,846                                  | 12                         | 15,643  |
| Surry County          | 0                                   | 0                                      | 0  | 0                                      | 1                                  | 183                                    | 1                          | 183   |
| Sussex County         | 0                                   | 0                                      | 0  | 0                                      | 0                                  | 0                                      | 0                          | 0   |
| Tazewell County       | 2                                   | <b>3,3</b> 70                          | 0  | 0                                      | 0                                  | 0                                      | 2                          | 3,370   |
| Warren County         | 0                                   | 0                                      | 6  | 370                                    | 3                                  | 309                                    | 9                          | 679   |
| Washington County     | 0                                   | 0                                      | 1  | 1,975                                  | 0                                  | 0                                      | 1                          | 1,975   |
| Westmoreland County   | 0                                   | 0                                      | 2  | 2,077                                  | 1                                  | 2,450                                  | 3                          | 4,527   |
| Wise County           | 6                                   | 6,985                                  | 2  | 454                                    | 1                                  | 1,630                                  | 9                          | 9,069   |
| Wythe County          | 1                                   | 2,440                                  | 0  | 0                                      | 0                                  | 0                                      | 1                          | 2,440   |
| York County           | 0                                   | 0                                      | 1  | 5,845                                  | 1                                  | 7,274                                  | 2                          | 13,119  |
| Total                 | 35                                  | 552,231                                | 188  | 339,779                                | 314                                | 248,532                                | 537                        | 1,140,542                                       |



Table 3.15-4: EMAP Analysis

| Subject  | Detrimental Impacts  |
|--|--|
| Health and Safety of Public                        | Localized impacts expected to be extensive for inundation area and moderate to light for other affected areas.   |
| Health and Safety of Response<br>Personnel         | Unless response personnel are within the inundation area, impacts will be limited.   |
| Continuity of Operations                           | Damage to facilities/personnel in the area of the event may require temporary relocation of some operations.   |
| Property, Facilities, and Infrastructure           | Localized impacts to facilities, property, and infrastructure in the inundation area could be extensive depending on capacity of dam and types of development in inundation areas. |
| Delivery of Services                               | Localized disruption of roads, facilities, communications and/or utilities caused by the event may postpone the delivery of some services.   |
| The Environment                                    | Localized impacts expected to be extensive for inundation areas and moderate to light for areas outisde the inundation zone.   |
| Economic and Financial Condition                   | Economic and financial conditions will be impacted, potentially for long periods of time.  |
| Public Confidence in the Jurisdiction's Governance | Localized impact expected to affect dam owners and local government entities responsible for land use planning.  |

<sup>\*</sup>Table was modeled from the Missouri State Hazard Mitigation Plan